Report of the FESAC Panel on

A Burning Plasma Program Strategy to Advance Fusion Energy

Charge

To recommend a strategy for burning plasma experiments

The Panel report builds upon

 The 2000 FESAC panel on burning plasma physics (Freidberg et al)

(readiness, addition to core, pro-active strategy)

The 2002 Fusion Summer Study (Snowmass)

(technical assessment)

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^{*}Not present at panel meeting in Austin, Texas

Panel met August 6 - 8 , Austin

Report endorsed by 40 out of 41 attending members (one dissension)

A remarkably strong and enthusiastic consensus

Basis for the Strategy

(Findings from which the strategy is derived)

The need

A burning plasma program is needed as a crucial element in the development of fusion energy.

frontier science, challenging technology, key demonstration

Readiness

The U.S. and world fusion programs are now technically ready to proceed with the construction of a burning plasma experimental facility.

essential unanimity in the fusion science community

Fusion program integration

A burning plasma experiment would be an integral part of the fusion energy sciences program. Underpinning this program is a strong core science and technology element that will greatly benefit from, and contribute to, the burning plasma experiment.

In addition to a burning plasma experiment, development of fusion energy requires
fundamental understanding
configuration optimization
steady-state plasma studies

The core program also provides guidance and the scientific work force for the burning Plasma program

materials and technology development

The current level of effort within the core S & T program, following the major budget reduction in 1996, is insufficient to meet these challenges.

The ITER facility is proposed as an international project at power-plant scale with a comprehensive science and technology program. It has a well-developed engineering design, and negotiations for construction are underway. U.S. participation in ITER would have substantial domestic benefits.

ITER would investigate strongly coupled, nonlinear physics phenomena that dominate self-heated plasmas, in near steady-state conditions.

The operation and study of a power-plant scale facility that integrates burning plasmas, near steady-state, and key fusion technologies would constitute a huge step toward commercial fusion power.

The FIRE facility is proposed as a smaller scale, U.S.- based project with a broad science program. It has anadvanced pre-conceptual design. Conceptual and engineering designs are needed prior to construction. International participation in FIRE would provide substantial benefits.

Would investigate the strongly coupled physics phenomena that dominate self-heated plasmas, under quasi-stationary conditions. FIRE would advance specific plasma technologies relevant to fusion energy development.

The burning plasma science learned would constitute a large step forward in fusion energy development.

IGNITOR has a well-developed design and is moving forward in Italy. Its operation would provide valuable insight into burning plasma science, although it is not designed to be the sole burning plasma facility in the world.

Aimed at an early study of the strongly coupled physics phenomena that dominate self-heated plasmas, enabled by a smaller size and less extensive technical capability.

ITER and FIRE are each attractive options for the study of burning plasma science. Each could serve as the primary burning plasma facility, although they lead to different fusion energy development paths.

Both would uncover new, critical burning plasma science, generating a large leap in our understanding, although their capabilities differ.

Viable and aggressive development paths have been formulated in which either form the burning plasma experiment

The ITER-based development path produces an earlier integration of burning plasma physics, long pulse, and technology.

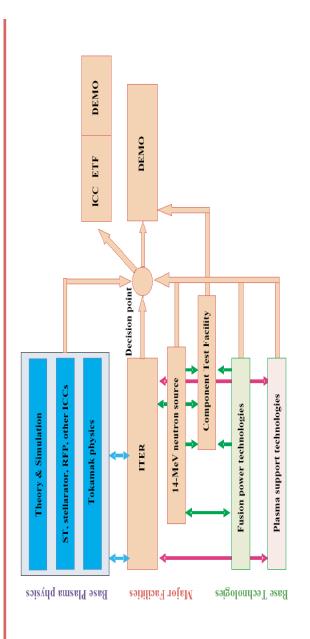
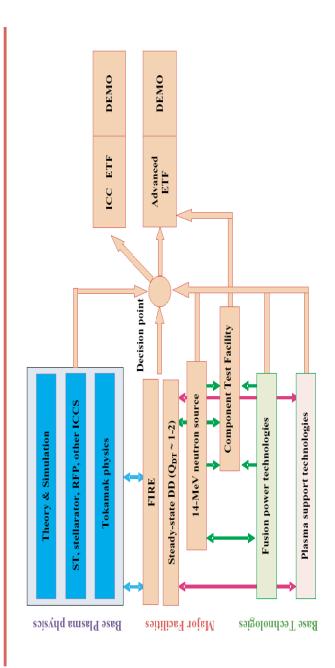


Figure 2 — Development Path With FIRE



Because additional steps are needed for the approval of construction of ITER or FIRE, a strategy that allows for the possibility of either burning plasma option is appropriate.

Major Recommendations

Since ITER is at an advanced stage, has the most comprehensive science and technology program, and is supported internationally,

we should now seek to join the ITER negotiations with the aim of becoming a partner in the undertaking, with technical, programmatic and timing considerations as follows:

Considerations:

- The desired role is that the U.S. participate as a partner in the full range of activities, including full participation in the governance of the project and the program. We anticipate that this level of effort will likely require additional funding of approximately \$100M/yr.
- The minimum acceptable role for the U.S. is at a level of effort that would allow the U.S. to propose and implement science experiments, to make contributions to the activities during the construction phase of the device, and to have access to experimental and engineering data equal to that of all partners.
- The U.S. performs a cost analysis of U.S. participation and reviews the overall cost of the ITER project.
- The Department of Energy concludes, by July, 2004, that ITER is highly likely to proceed to construction with terms acceptable to the U.S. Demonstrations of likelihood could include submission to the partner governments of an agreement on cost-sharing, selection of the site, and a plan for the ITER Legal Entity.

In prioritized order, U.S. objectives for participation in a burning plasma experiment are:

- (1) to perform research on burning plasmas in the tokamak configuration, to contribute to the science base for the full range of toroidal confinement configurations;
- (2) to develop enabling technology that supports the burning plasma research and positions the U.S. to more effectively pursue burning plasma research;
- (3) to advance fusion energy technologies, to contribute to the technology base necessary for a demonstration fusion power plant;
- (4) to increase involvement of U.S. industry in the fusion program, both in design and fabrication of components for burning plasma experiments and in preparation for U.S. design and construction of a demonstration fusion power plant.

Achievement of the highest priority U.S. objectives requires that negotiated terms assure the following minimum roles and opportunities:

- (a) a significant U.S. role in the decision-making regarding the ITER research program, including overall research directions and selection of experiments;
- (b) opportunities for U.S. researchers from all segments of the U.S. fusion community (universities, laboratories, and industry) to propose, plan, conduct and participate in experiments as members of the ITER research team;
- (c) opportunities for U.S. researchers to play leadership roles and participate in ITER's topical task forces, with access to all data from all available systems for all ITER experiments;
- (d) opportunities to apply theory and integrated modeling in design and analysis of experiments and in benchmarking of models against ITER data;
- (e) opportunities for the U.S. to develop and contribute equipment during the construction and operations phases of the device, and to have access to engineering data equal to that of all partners;
- (f) opportunities to propose/develop/design/fabricate/install/operate advanced diagnostics and enabling technology (e.g., plasma control tools) beyond the baseline;
- (g) opportunities to participate in fusion energy technology activities such as the development and testing of blanket modules.

Since FIRE is at an advanced pre-conceptual design stage, and offers a broad scientific program,

we should proceed to a physics validation review, as planned, and be prepared to initiate a conceptual design by the time of the U.S. decision on participation in ITER construction. If ITER negotiations succeed and the project moves forward under terms acceptable to the U.S., then the U.S. should participate. The FIRE activity should then be terminated.

If ITER does not move forward, then FIRE should be advanced as a U.S.-based burning plasma experiment with strong encouragement of international participation.

If IGNITOR is constructed in Italy,

then the U.S. should collaborate in the program by research participation and contributions of related equipment, as it does with other major international facilities.

U.S. Candidate Roles in Burning Plasma Experiments

Candidate Task	Task Description	Contributes to US Plasma Science	Contributes to US Fusion Technology	Existing US Expertise	ITER Potential US Role	FIRE Potential US Role	FIRE.— Potential US Role (GNTOR Potential US Role
Plasma Diagnostics	Design, fabricate and operate instrumentation that enables studies of plasma behavior, design both instruments and supporting infrastructure (associated shielding, components such as mirrors and windows and radiation-tolerant cable, etc.)	1 3		US is	US should emphasize dagmostics that embrace understanding and enable knowledge-based imovation; Diagnostics R&D and design/fabrication is a key method for involvement of physics community during the design and construction phases	US has the lead responsibility and would define the scope of the diagnostic systems. This would be a major scientific driver for long term University and National Laboratory programs in the US. There would be some international collaboration e.g., NINB diagnostic neutral beam.	US could lead in sub-set of diagnostics that enhance understanding and enable know ledge-based innovation; Diagnostics R&D and design/fabrication is a key method for involvement of physics community during the design and construction phases
Plasma Control Systems	Provide for basic control of High- central to plasma equilibrium enabling research parameters applying BP (current Apressure profile, experience to other profile).	l and	LOW	High - US a world leader	Design Lead Integrator Equipment 10'S would define and Supplier followed by co-leadership provide for basic control of role in operations and analysis. Would naturally couple to key parameters		Design Lead Integrator/Equipment Supplier for selected control systems followed by potential leadership role in operations and
	active control of MHD stability. Includes design and operation of data acquisition and real-time computer analysis to support broad Plasma Control mission.					fueling, heating etc) and active control of NHID stability. Includes design and operation of data acquisition and real-time computer analysis to support broad Plasma Control mission.	
Plasma Performance Modeling	Develop and apply a wide variety of plasma and system modeling codes to predict performance, analyze data, test understanding, etc.	High-central to component design and applying BP experience to other configurations	LOW	High – US a world leader	Integrator/participant of plasma US would define and modeling effort US would develop develop and apply a wide and apply a wide variety of plasma variety of plasma and system modeling codes to predict performance, analyze data, performa	US would define and play a wide p develop and apply a wide a wariety of plasma and system modeling codes to predict performance, analyze data, test understanding. Strong coupling with the ongoing program.	Integratorparticipant of plasma modeling effort
Analys of AT Modes	Draw on extensive AT experience to develop AT scenarios for PBs, analyze results, etc.	High-central to BP higher performance operations and research	Low	High – US a world leader	Integrator participant of AT physics program	The US is the leader internationally. The US fusion community would define the FIRE AT program, and has the responsibility for all aspects.	Experimental lead of AT physics program

A strong core science and technology program is essential to the success of the burning plasma effort, as well as the overall development of fusion energy.

Hence, this core program should be increased in parallel with the burning plasma science initiative.

A burning plasma science program should be initiated by the OFES with additional funding in FY 04 sufficient to support this strategy.